

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W

-----022003Z 038423 /43

O P 021929Z APR 77

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC NIACT IMMEDIATE 1266

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ATHENS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY NICOSIA IMMEDIATE

AMEMBASSY BRUSSELS IMMEDIATE

USMISSION USUN NEW YORK PRIORITY

USMISSION NATO PRIORITY

C O N F I D E N T I A L VIENNA 2598

EXDIS

FOR NIMETZ FROM LEDSKY

BRUSSELS FOR HARTMAN

EO 11652: GDS

TAGS: PFOR, CY, TU, GR, AU

SUBJ: CYPRUS NEGOTIATIONS IN VIENNA: MEETING WITH TURKISH-
"OBSERVER" GUVENDIREN

1. AFTER MEETING WITH ONAN THIS MORNING, I SPENT A FURTHER
HOUR TALKING TO TURKISH "OBSERVER" GUVENDIREN ABOUT THE STATE
OF THE CYPRUS NEGOTIATIONS. GUVENDIREN CONCEDED THAT THE
CURRENT ROUND HAD RUN INTO DIFFICULTY. THIS HE BLAMED
ON TWO FUNDAMENTAL PROBLEMS, NEITHER OF WHICH WAS
ATTRIBUTABLE TO TURKEY.

2. THE FIRST DIFFICULTY WAS THE OVER-EXPECTATION OF UN
SECRETARY GENERAL WALDHEIM, WHO THOUGHT THE TURKS SHOULD
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PRODUCE A COUNTER-PROPOSAL ON TERRITORY. NO SUCH
PROPOSAL HAD EVER BEEN CONTEMPLATED BY THE TURKISH
GOVERNMENT OR THE TURKISH CYPRIOTS. GUVENDIREN SAID
HE HAD SO INFORMED GORGE AND PEREZ DE CUELLAR, BUT
WALDHEIM STUBBORNLY CLUNG TO HIS IMPRACTICAL NOTION.
CONTINUING TO SPEAK IN THIS VEIN, GUVENDIREN SAID THE
TURKISH CYPRIOT DELEGATION WOULD NOT BE UNHAPPY WHEN

WALDHEIM DEPARTED THIS WEEKEND, BECAUSE AMBASSADOR DE CUELLAR, WHO WOULD TAKE OVER AS CHAIRMAN, WAS BOTH MORE KNOWLEDGEABLE ABOUT CYPRUS ISSUES AND MORE UNDERSTANDING OF THE PROBLEMS OF THE TWO NEGOTIATING TEAMS.

3. THE SECOND BASIC DIFFICULTY, ACCORDING TO GUVENDIREN, WAS THE INEXPERIENCE OF THE TWO CYPRIOT NEGOTIATORS. NEITHER PAPADOPOULOS NOR ONAN WERE TERRIBLY GOOD AT THE BARGAINING TABLE, AND THE TWO SEEMED MERELY TO BE GOADING EACH OTHER, SO THAT A MEANINGFUL OR EVEN EASY DIALOGUE ACROSS THE TABLE WAS VERY DIFFICULT TO ACHIEVE. GUVENDIREN HAD NO REMEDY FOR THIS, BUT RECALLED THAT IT WAS DENKTASH WHO HAD SUGGESTED TO MAKARIOS IN JANUARY, WITHOUT ANY SUCCESS, THAT PAPADOPOULOS BE REPLACED. IF THAT HAD OCCURRED, SAID GUVENDIREN, DENKTASH WOULD PROBABLY HAVE REPLACED ONAN WITH FOREIGN MINISTER CHELIK.

4. GUVENDIREN SAID THAT WHEN THIS ROUND WAS CONCLUDED, AND HE STILL THOUGHT IT WOULD BE SUCCESSFULLY CONCLUDED, WE SHOULD ALL THINK HARD AGAIN ABOUT ARRANGING A FUTURE NEGOTIATING PROCEDURE IN WHICH GREECE, TURKEY, THE UK AND THE U.S.-- WERE ALL AT THE TABLE TOGETHER WITH THE GREEK CYPRIOTS AND TURKISH CYPRIOTS. THIS HAD OCCURRED IN GENEVA IN THE SUMMER OF 1974, AND IT WAS IMPERATIVE THAT SOME SUCH PROCEDURE BE DEVELOPED AGAIN.

5. GUVENDIREN EXPRESSED THE OPINION THAT DESPITE CURRENT CONFIDENTIAL

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DIFFICULTIES AND THE "MISERABLE MAP" THE GREEKS HAD INTRODUCED, THE TALKS WOULD CONTINUE INTO NEXT WEEK AND THAT PROGRESS COULD BE MADE. IF A BREAKDOWN OCCURRED, IT WOULD BE BECAUSE THE GREEKS HAD MANEUVERED FOR ONE. INSTRUCTIONS FROM ANKARA AND FROM DENKTASH WERE TO THE EFFECT THAT THE TURKISH CYPRIOTS WERE TO STAY AT THE NEGOTIATING TABLE, PREVENT A RUPTURE OF THE TALKS IF AT ALL POSSIBLE, AND WORK TOWARD PROGRESS ON BOTH THE CONSTITUTIONAL AND TERRITORIAL ISSUES.

6. COMMENT: ON THE BASIS OF MY DISCUSSIONS WITH ONAN AND GUVENDIREN TODAY, I AM REASONABLY OPTIMISTIC THAT THE TWO HAVE ALREADY RECEIVED--OR ARE STILL EXPECTING--NEW INSTRUCTIONS COVERING THE TERRITORIAL ISSUE, WHICH WILL PROVIDE A BASIS FOR A MORE LIVELY GIVE AND TAKE ON THIS SUBJECT AT THE NEGOTIATING TABLE NEXT WEEK. I AM ALSO CONVINCED, AS IS UN OFFICIALDOM HERE, THAT PART OF THE PROBLEM SO FAR HAS BEEN TURKISH CYPRIOT NEGOTIATOR ONAN, WHO IS UNIMAGINATIVE AND NOT NEARLY

AS SKILLFUL IN EXPLAINING AND DEFENDING HIS POSITIONS
AS IS PAPADOPOULOS.MEEHAN

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, POLICIES, NEGOTIATIONS, MEETING OBSERVERS, TERRITORIAL CLAIMS
Control Number: n/a
Copy: SINGLE
Sent Date: 02-Apr-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977VIENNA02598
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770115-0367
Format: TEL
From: VIENNA
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770494/aaaaddsytel
Line Count: 118
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c25001ab-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 18-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2915261
Secure: OPEN
Status: NATIVE
Subject: CYPRUS NEGOTIATIONS IN VIENNA: MEETING WITH TURKISH- "OBSERVER" GUVENDIREN
TAGS: PFOR, CY, TU, GR, AU, (GUVENDIREN, EKREM)
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/c25001ab-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009